3

USN Norfolk Naval Shipyard

Norfolk, Virginia CERCLIS #VAI170024813

Site Exposure Potential

The Norfolk Naval Shipyard (NNSY) is a 530-hectare facility in Portsmouth, Virginia extending 3.25 km north of Paradise Creek on the Southern Branch of the Elizabeth River, approximately 24 river km from Chesapeake Bay (Figure 1). The NNSY began operations as a merchant shipyard in 1767 and is the oldest continuously operated shipyard in the United States. Table 1 lists major source areas and associated hazardous materials. The NNSY surrounds Atlantic Wood Industries, Inc. (AWII), a former wood treating facility that is being remediated under the authority of CERCLA (Figure 2; Baker Environmental Inc. 1997). NOAA did not have any information about the St. Helena Annex portion of NNSY,

which is on the east side of the Southern Branch of the Elizabeth River.

The NNSY is located on relatively flat land, approximately 3 m above mean sea level. Surface runoff and shallow groundwater flow from higher site areas into Paradise Creek and the Southern Branch of the Elizabeth River. The water table is 1.5 m to 0.3 m below ground surface (bgs). Mean tidal range at the site is approximately 1 m (Baker Environmental Inc. 1997).

Surface water runoff, groundwater transport, and soil erosion are potential sources of contaminant transport to Paradise Creek and the Southern

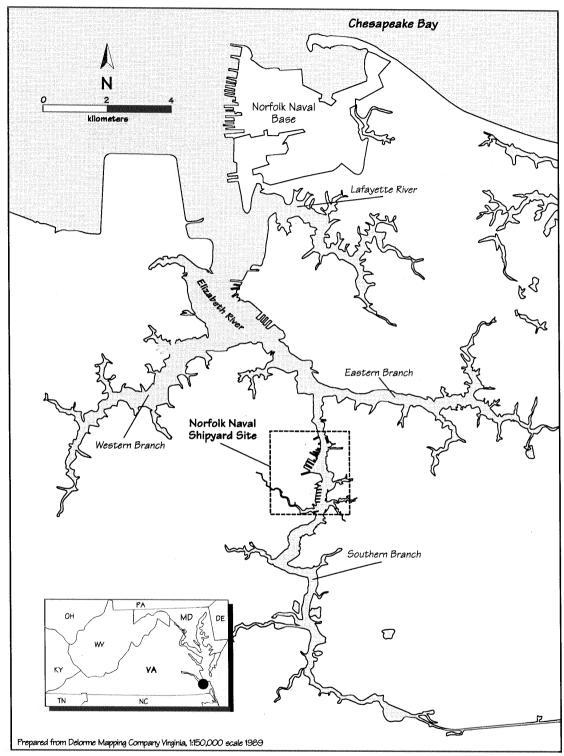


Figure 1. Norfolk Naval Shipyard study area.

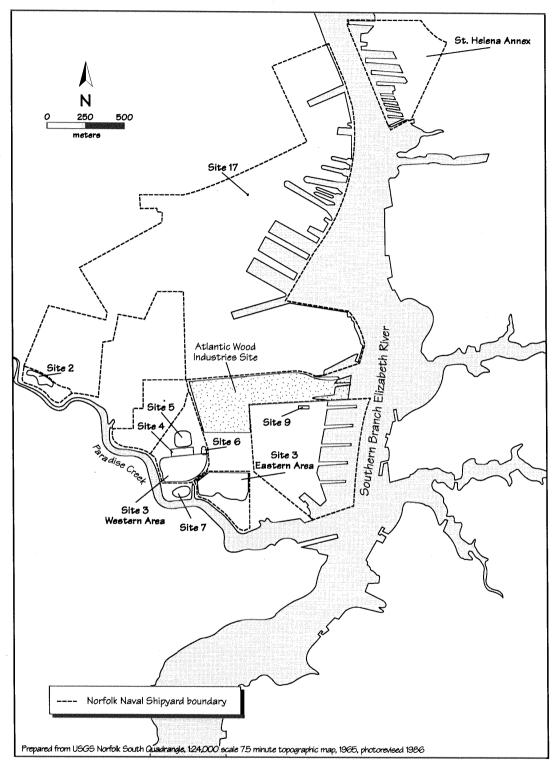


Figure 2. The Norfolk Naval Shipyard site in Portsmouth, Virginia

66 • Region 3

Table 1. Norfolk Naval Shipyard Site Descriptions.

Site No.	Site Description	Dates Used	Materials Deposited
2	Scott Center Landfill	Unknown	Drydock wastes, including abrasive blast media, paint residues, sanitary waste, and other industrial residues.
3	Sanitary Landfill	1954 - Present	Salvage waste, abrasive blast grit, boiler fly and bottom ash, industrial wastewater treatment plant sludge, and other wastes.
4	Chemical Disposal Pits	Approx. 1963 - 1978	Chemical wastes including cyanides, acids, degreasers, solvents, alkali, and other toxic wastes.
5	Oil Reclamation Area	Approx. 1963 - 1982	Waste petroleum oil lubricants.
6	Chemical Disposal Pits	Mid - 1960s - 1977	Chemical wastes including cyanides, acids, degreasers, solvents, alkali, and other toxic wastes.
7	Bermed Disposal Area	Approx. late 1960s to late 1970s	Unknown. Same material as listed for Sites 4 and 6 is suspected.
9	Waste Lime Pit	Approx. 1942-1971	Waste lime.
17	Building 195 (Electroplating)	Late 1800 - present	Electroplating chemical spills, coal pile residue, and leachate.

Branch of the Elizabeth River (Baker Environmental Inc. 1997).

The site was proposed for inclusion on the U.S. EPA National Priority List on March 6, 1998 (63 FR 11340). Groundwater, surface water, soil, and sediment recently were sampled for an ecological risk assessment (CH2M Hill 1998).

NOAA Trust Resources and Habitats

Habitats of concern to NOAA are surface waters and associated bottom substrates of Paradise Creek, the Southern Branch of the Elizabeth River, and downstream areas of Chesapeake Bay (Figure 1). Anadromous fish, estuarine fish, and invertebrates are the resources of concern (Table 2). Estuarine habitats in this area range from shallow sand/mud flats and tidal streams less than 1 m deep to trenches up to 13 m deep

(USGS 1964, 1965). Salinities range from 14 to 20 parts per thousand and sediments range from silts to sands. Riparian wetlands are located along the southern and western sections of NNSY, adjacent to Paradise Creek (Majumdar et al. 1987).

Trawl surveys by the Virginia Institute of Marine Science (VIMS) indicate that the Southern Branch of the Elizabeth River provides habitat for numerous estuarine and marine fish species. Year-round residents include bay anchovy, oyster toadfish, sheepshead minnow, killifishes, silversides, pipefish, gobies, and hogchoker (VIMS 1989). All life stages of these species are spent within the estuary and several of the species are highly abundant. Other species, such as bluefish, mullets, pinfish, butterfish, and the sciaenids (croaker, weakfish, seatrout, spot, and drum) spawn offshore in coastal waters. These species migrate to the estuary as juveniles, where they may spend several years foraging and maturing.

Table 2. NOAA trust fish and invertebrate species that use the Elizabeth River, Hampton Roads, and Chesapeake Bay.

	Species	 	labitat Use		Fish	eries
	1	Spawning	Nursery	Adult	Comm.	Recr.
Common Name	Scientific Name	Ground	Ground	Forage	Fishery	Fishery
ANADROMOUS/CATAD	ROMOUS SPECIES	***************************************				
Alewife	Alosa pseudoharengus		•		1	
American eel	Anguilla rostrata		•		l •	
American shad	Alosa sapidissima		•		`	
Blueback herring	Alosa aestivalis		•			
Striped bass	Morone saxatilis		•	•	I •	
White perch	Morone americana		•	•	Ì	
MARINE/ESTUARINE F	SH SPECES					
Atlantic croaker	Micropogonias undulatus		•	•		•
Atlantic herring	Clupea harengus		•	•		▼
Atlantic menhaden	Brevoortia tyrannus		•	•		
Bay anchovy	Anchoa mitchilli		•	•		
Black drum	Pogonias cromis		*	•		
Black sea bass	Centropristis striata		•	•		
Bluefish	Pomatomus saltatrix		•	•		•
Butterfish	Peprilus triacanthus		·	•		•
Cownose ray	Rhinoptera bonasus		•	•		
Gobies	Gobiosama spp.	•	•	•		
Hogchoker	Trinectes maculatus		•	•	İ	
Killifish	Fundulus spp.	•	•	•		
Mullets	Mugil spp.		•			
Northern pipefish	Syngnathus fuscus	•	•	•		
Northern searobin	Prionotus carolinus		•	·		
Pinfish	Lagodon rhomboides		•	•		
Red drum	Sciaenops ocellatus		•	•		•
Red hake	Urophycis chuss	İ	•			
Oyster toadfish	Opsanus tau	•	•	•		
Scup	Stenotomus chrysops		•			
Spotted seatrout	Cynoscion nebulosus		•	*		•
Sheepshead minnow	Cyprinodon variegatus	•	•	•		
Silversides	Menidia spp.	•	♦	•		
Skates	Raja spp.՝ '		•	•		
Spot	Leiostomus xanthurus		•	•		•
Summer flounder	Paralichthys dentatus		•	•		•
Tautog	Tautoga onitis	1	•	•		
Weakfish	Cynoscion regalis		•	•	[
Windowpane flounder	Scophthalmus aquosus		•	•		
INVERTEBRATE SPECIE	<u>=S</u>					
Bay shrimp	Crangon septemspinosa	•	•	*		
Blue crab	Callinectes sapidus	•	•	*	•	•
Blue mussel	Mytilus edulis	•	•	•		
Eastern oyster	Crassostrea virgini ca	•	•	•		•
Grass shrimp	Palaemonetes pugio	•	•	•		
Northern quahog	Mercenaria spp.	•	•	•		•

68 • Region 3

Even as adults, these migratory species are found within the estuary seasonally. Bluefish, spot, and Atlantic croaker are particularly abundant in the area (Stone et al. 1994).

Several anadromous fish species use the estuary during part of their life cycle. Juvenile and adult white perch are abundant in the estuary, and spawn in tidal freshwater reaches upstream of the site. Striped bass, particularly juvenile stages, are common in the Southern Branch of the Elizabeth River. Adult striped bass may spend time in the area as well, but most probably move seaward (Stone et al. 1994). American shad, blueback herring, and alewife also spawn in freshwater upstream of the site (VIMS 1989). Atlantic sturgeon are considered rare near the site and in Chesapeake Bay. No threatened or endangered fish species have been observed near the site. The catadromous American eel is found throughout the Chesapeake basin, with juvenile life stages present near the site (Stone et al. 1994).

Blue crab, grass shrimp, eastern oyster and northern quahog also are common in the estuary. Both juvenile and adult blue crab are abundant. After mating in estuarine waters, female blue crab usually migrate offshore to brood and release eggs. The larvae and juvenile stages migrate back onshore to mature in the estuary. All life stages of grass shrimp, oyster, and quahog are found within the estuary (Stone et al. 1994).

Hampton Roads, near the Elizabeth River outlet in Chesapeake Bay, supports substantial commercial and recreational fisheries. Popular recreational catches are bluefish, croaker, spot, weakfish, flounder, blue crab, oyster, and quahog (Majumdar et al. 1987). Commercial landings from the Elizabeth River for 1996 were over 100,000 kg. Most of this harvest was blue crab. American eel and striped bass also are harvested in significant quantity (O'Reilly 1998). The Virginia Department of Health restricts bivalve harvests surrounding the shipyard as well as at the Norfolk Naval Base near the mouth of the river (Wright 1998).

Site-Related Contamination

Elevated concentrations of trace elements and organic compounds, including PAHs, VOCs, and SVOCs, have been measured in groundwater, surface water, soil, and sediment from NNSY and nearby portions of Paradise Creek and the Elizabeth River (Huggett et al. 1987; Baker Environmental Inc. 1994; Foster Wheeler 1994; Baker Environmental Inc. 1997; CH2M Hill 1997, 1998).

The maximum concentrations of trace elements in all media were found in the western and southern portions of NNSY, including Paradise Creek. In these areas, maximum reported concentrations of copper, lead, mercury, and zinc exceeded applicable guidelines by at least an order of magnitude. Mercury in Paradise Creek sediment exceeded the ERL by more than three orders of magnitude (Table 3).

The western and southern portions of the site and Paradise Creek also had high concentrations of organic compounds. In surface water, the highest measured concentrations of the PAH compounds acenaphthene, naphththalene, 2methyl-naphthalene, and phenanthrene were in Paradise Creek. However, the highest organic contaminant concentrations in soil and groundwater were predominantly on eastern NNSY, near the Southern Branch of the Elizabeth River. Maximum sediment concentrations of the PAH compounds anthracene, fluorene, fluoranthene, and pyrene, were from Southern Branch samples. The highest sediment concentrations relative to guidelines were for anthracene and fluorene, also in samples from the Southern Branch. Sediment samples from both Paradise Creek and the Southern Branch had high concentrations of pesticides (Table 3).

Summary

Concentrations of trace elements and organic chemicals much greater than screening guidelines have been measured in groundwater, surface water, soil, and sediment at NNSY. Maximum trace element concentrations were found in the western and southern portions of the site, and adjacent Paradise Creek. Maximum reported PAH concentrations in sediments were in the Southern Branch of the Elizabeth River. Substantial populations of anadromous fish, estuarine fish, and invertebrates use habitats in the Southern Branch of the Elizabeth River and Paradise

Creek. There are important commercial and recreational fisheries next to the site and downstream of the site in the Chesapeake Bay.

References

Baker Environmental Inc. 1994. Remedial Investigation/Risk Assessment/Feasibility Study Report. Norfolk Naval Shipyard, Portsmouth, VA. Norfolk: U.S. Department of the Navy Naval Facilities Engineering Command Atlantic Division.

Baker Environmental Inc. 1997. Data evaluation report. Sites 3 and 9 Norfolk Naval Shipyard Portsmouth, Virginia. Text. Norfolk: U.S. Department of the Navy Atlantic Division Naval Facilities Engineering Command.

CH2M Hill. 1997. Draft phase II remedial investigation project plans addendum operable unit 1 – Scott Center disposal area, operable unit 2 – Paradise Creek disposal area, Norfolk Naval Shipyard, Portsmouth Virginia. Norfolk: U.S. Department of the Navy Atlantic Division Naval Facilities Engineering Command.

CH2M Hill. 1998. Interim submittal no. 2, ecological risk assessment, phase II RI for OU1 and OU2, Norfolk Naval Shipyard, Portsmouth, VA. Norfolk: U.S. Department of the Navy Atlantic Division Naval Facilities Engineering Command.

Table 3. Maximum concentration of contaminants of concern found at the Norfolk Shipyard (Huggett et al. 1987; Foster Wheeler 1994; Baker Environmental Inc. 1994; Baker Environmental Inc. 1997; CH2M Hill 1997, 1998).

		Water	Water (µg/I)				Soil (mg/kg)			Sediment (mg/kg)	3)
	Ground- Water	Location	Surface Water	Location	AWQC a	Soils	Location	Mean U.S. b	Sediment	Location	ERL ^C
Trace Elements	342		123	PC-Site 3	36	303	Site 2	5.2	52.7	JA	8.2
Cadmin	75.75 4.75.4		r.	PC-Site 2	9.3	57.2	Site 3	0.00	4	DC C	1.2
Chromium	356		163	PC-Site 2	20	664	Site 3	37	284	PC	18
Copper	5520	Site 3	657	PC-Site 2	2.96	72700	Site 3	17	1390	PC	8
- 60	4370		2700	PC-Site 2	8.55	16640	Site 7	16	593	PC	46.7
Mercury	23.9	Site	1.2	PC-Site 2	0.025 d	12.3	Site 3	0.058	986	PC	0.15
Zicka	1440	Site 3	452	PC-Site 2	6.3	2600	Site 3	45	247	PC	50.9
Selenium	40.4	Site 3	136	PC-Site 3	7	7.5	Site 2	¥	3.7	PC	ž
Silver	চ	Site 3	4	PC-Site 3	0.92P	52.9	Site 3	0.05	ю	PC	0.1
Zinc	7900	Site 3	1460	PC-Site 2	8	50400	Site 3	48	3000	PC	150
Organic Compounds	Ş	i i	C U	ja	412	o o	Site 0	Ą	2.7	П	0.044
Acenaphraylene	2 €	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	3	ייי ב ט פע	<u> </u>	7 6	25.0	∑ 4	1186	ם ב	
Action	ट्टे द <u>्</u>	20 50 15 50 10 10	हु इ	77.07.07.07.07.07.07.07.07.07.07.07.07.0	ζ ∢ Ζ Ζ	25. 05.	0 5 0 0	≨≨	27.2	Щ Қ	0.085
Renz(a) ant hracene	5	2. 2. 3. 3. 5. 6.	i C	PC 9	ž	150	<u>v</u>	₹	7	PC	0.26
Chlordane	0.1		0.028	PC-Site 2	0.0043	0.011	Site 7	₹	0.014	PC	0.0005
Chrysene	0		5.0	PC	ž	Ø	Site 7	≨	3.5	ER	0.38
ppř	0.1	Site 2	0.050	PC	0.001	8.8	Site 3	≨	0.012	PC	0.00158
DDE	0.1		0.050	PC .	¥	0.550	Site 3	¥	0.180	PC	0.0022
Dibenz(a,h)anthracene	5		5.0	PC	¥	5	Site 9	₹	0.34	PC PC	0.063
Dielarin	0.1		0.050	PC	0.0019	0.130	Site 3	ž	600:0	PC	≺Z
Endosulfan	0.1	Site 9	0.025	PC	0.087	0.0095	Site 3	₹	0.038	PC	∀ Z
Endrin	0.1		0.050	PC	0.0023	0.034	Site 3	≨	18	PC	√Z
Fluoranthene	24		Ħ	PC-Site 3	₹	17	Site 9	≨	27.300	ER	0.60
Fluorene	42	site o	28	PC-Site 3	₹	ଯ	Site 3	₹	24.530	出	0.019
Heptachlor	0.1		0.025	PC	0.0036	0.007	Site 2	≨	0.007	Z S	∢ Z
Heptachlor Epoxide	0.1		0.025	PC 2	0.0036	0.0083	Site 3	₹	0.0011	PC C	∀ Z
2-Methylnaphthalene	29		29	PC-Site 3	≨	જ	site o	¥	0.813	ER	0:01
Naphthalene	460		83	PC-Site 3	¥	40	Site 9	ž	4.	PC	0.16
PCBs (as Aroclors)	-		0.500	PC	0.02	21	Site 3	ž	0.160	PC	0.023
Pentachlorophenol	22		12.5	PC	7.9	છ છ	Site 2	≨	3.5	ည	∀ Z
Phenanthrene	K	site 9	Ð	PC-Site 3	ž	270	site o	≨	5.85	H K	0.24
Pyrene	0	Site 2	8	PC-Site 3	ž	270	Site 9	₹	18.5	M M	0.67
Toxaphene	5.0	Site 2	2.5	PC	0.0002	9.9	Site 3	≨	0.700	PC	∢ Z
	-	out constitution	TO MOLETING	20000	on pool nit own	od of hemilee	199.3				ose ose

Marine chronic ambient water quality criteria for the protection of aquatic organisms, unless noted otherwise (EPA 1993). Average trace element concentrations in U.S. soils (Shacklette and Boerngen 1984), except for cadmium and silver which are average concentrations in the earth's crust (Lindsay ё *ё*

The 10th percentile concentration for the dataset in which effects were observed or predicted as compiled by Long et al (1995) c: Effects Range-Low. The 10th percentile concentration for the data.
d: Criterion expressed as total recoverable metal.
e: Chronic criterion not available; acute criterion presented.
P: Proposed criterion.
NA: Screening guidelines not available.
PC: Paradise Creek (no specific location given unless noted otherwise).
ER: Elizabeth River

Foster Wheeler. 1994. Draft final phase II remedial investigation project plans – work plans – Norfolk Naval Shipyard, Portsmouth, Virginia. Foster Wheeler, Livingston, New Jersey. Philadelphia: U.S. Environmental Protection Agency, Region 3.

Huggett, R.J., M.E. Bender, M.A. Unger. 1987. Polynuclear aromatic hydrocarbons in Elizabeth River, Virginia. *In Dickerson, K.L., A.W. Maki, and William A. Brungs. Fate and Effects of Sediment-Bound Chemicals in Aquatic Systems.* Pergamon Press, New York, pp. 327-341.

Lindsay, W.L. 1979. Chemical Equilibria in Soils. New York: Wiley and Sons. 449 pp.

Long, E.R., D.D. MacDonald, S.L. Smith, and F.D. Calder. 1995. Incidence of adverse biological effects within ranges of chemical concentrations in marine and estuarine sediments. *Environmental Management* 19(1):81-97.

Majumdar, S.K., L.W. Hall, Jr., H.M. Austin. 1987. Contaminant problems and management of living Chesapeake Bay resources. Easton, Pennsylvania: Pennsylvania Academy of Science. 573 pp.

O'Reilly, R. Virginia Marine Resources Commission, Newport News, Virginia, personal communication, September 9, 1998.

Shacklette, H.T. and J.G. Boerngen. 1984. Element concentrations in soils and other surficial materials of the conterminous United States. U.S. Geological Survey Professional Paper 1270. Washington, D.C.: U.S. Government Printing Office.

Stone, S.L., T.A. Lowrey, J.D. Field, C.D. Williams, D.M. Nelson, S.H. Jury, M.E. Monaco, and L. Andreasen. 1994. *Distribution and abundance of fishes and invertebrates in Mid-Atlantic estuaries*. ELMR Rept. No. 12. Silver Spring, Maryland: Strategic Environmental Assessments Division, National Oceanic and Atmospheric Administration. 280 pp.

U.S. Environmental Protection Agency (EPA). 1993. Water quality criteria. Washington, D.C.: Office of Water, Health and Ecological Criteria Division. 294 pp.

U.S. Geological Survey (USGS). 1964. Norfolk South Quadrangle, Virginia, 7.5 minute series (topographic-bathymetric). Washington, D.C. U.S. Government Printing Office.

U.S. Geological Survey (USGS). 1965. Norfolk South Quadrangle, Virginia, 7.5 minute series (topographic-bathymetric). Washington, D.C. U.S. Government Printing Office.

Virginia Institute of Marine Science (VIMS), 1989. Trawl survey database for juvenile fishes: 1975-1985. Gloucester Point, Virginia: The College of William and Mary.

72 • Region 3

Wright, M., Virginia Department of Health, Division of Shellfish Sanitation, Newport News, Virginia, personal communication, September 8, 1998.